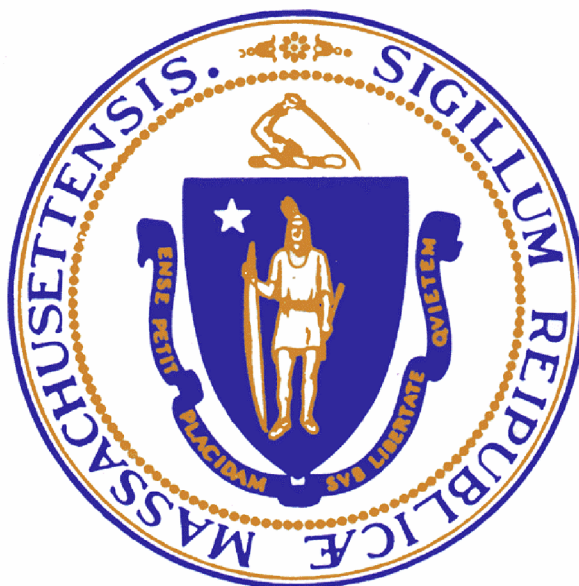


Commonwealth of Massachusetts
Executive Office of Public Safety
Programs Division

Edward Byrne Memorial Justice Assistance Grant Program

2005 Annual Report
Period Covering July 1, 2004 – June 30, 2005



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U.S. Department of Justice
Bureau of Justice Assistance
Office of Justice Programs
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**Commonwealth of Massachusetts
2005 Byrne State Annual Report
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Executive Summary

In 1987, the Commonwealth of Massachusetts Executive Office of Public Safety (EOPS) Programs Division was assigned the task of administering the federal Edward Byrne Memorial Justice Assistance Grant Program (Byrne Program), formerly known as the Edward J. Byrne State and Local Law Enforcement Assistance Formula Grant Program. The EOPS Programs Division serves as the state administering agency responsible for applying for and managing federal homeland security, criminal justice, violence against women, and juvenile justice grants, and is also responsible for administering State-funded criminal justice grants. In 2003, the Governor's Highway Safety Bureau, the Governor's Alliance Against Drugs, and the EOPS Programs Division merged with the Office of the Secretary of Public Safety. The combined agencies' programs are centralized through the EOPS Programs Division, allowing for a coordinated, efficient, and focused effort to address the most critical criminal justice and public safety challenges facing the Commonwealth.

In accordance with the Byrne Program's funding guidelines, the EOPS Programs Division, serving as the state planning agency, must document the impact of Byrne Program funding on state and local criminal justice operations in the form of a State Annual Report (SAR). This 2005 Massachusetts SAR, covering the period from July 1, 2004, through June 30, 2005, documents the EOPS Programs Division's efforts over the year and the accomplishments of its active subgrantees. The Commonwealth addressed sixteen (16) of the twenty-nine (29) approved purpose areas under the original Byrne Program. These purpose areas most appropriately addressed the Massachusetts Secretary of Public Safety's top policy priorities:

- § Helping to improve community safety and the chances of personal success for the 20,000 prisoners reentering communities each year after serving periods of incarceration
- § Reducing drug dependence and drug-related crime on the streets and in neighborhoods
- § Addressing the increasingly cross-jurisdictional reach of gangs and the crime and disorder that are associated with gang presence
- § Improving the technology and tools used to prevent, detect, and fight crime
- § Advancing Massachusetts' criminal justice policies and systems through research, evaluation, and capacity building.

Massachusetts' Research and Policy Analysis Unit (RPA) also serves as the state's Statistical Analysis Center (SAC) and is located within the EOPS Programs Division. RPA supports the Byrne Program by compiling and analyzing crime data to identify crime trends and areas of greatest need. RPA is instrumental in assisting Byrne subgrantees to develop and implement performance measures, so that the Commonwealth's innovative Byrne-funded programs may be replicated and modified based on appropriate information, supporting documentation, and valid facts. RPA is also conducting process evaluations of Byrne-funded programs and anticipates beginning a formal outcomes evaluation of a selected Byrne-funded program within the next year. During the reporting period, EOPS conducted a competitive process to fund

several research and capacity building projects that are administered and monitored by RPA staff. This specialized unit also provides research skills to all programs administered by EOPS to improve the criminal justice system in Massachusetts. RPA's formal evaluation efforts are described in more detail in the "Overview of Evaluation Activities" section of this report.

During the reporting period, the EOPS Programs Division maintained strong partnerships with local municipalities, as well as federal and state agencies, to address the Commonwealth's most pressing public safety issues. The ultimate goal of these collaborations is to improve the criminal and juvenile justice systems in Massachusetts. EOPS Programs Division staff continue to actively participate in working groups and initiatives that concentrate on developing and enhancing:

- Communication systems and capabilities of first responders to prevent, prepare for and respond to acts of terrorism.
- Policies and programs that promote healthy youth development.
- Policies and procedures governing domestic violence and sexual assault of women and children.
- Criminal justice record and information systems.

The Byrne Program has provided the means for Commonwealth communities and state agencies to focus on critical public safety issues including: preventing or assisting victims of domestic violence and sexual abuse; improving criminal records systems to assist law enforcement agencies to more efficiently fight crime, including cyber crime; providing guidance and training for at-risk youth to combat gang influence and drug abuse; and maintaining valuable multijurisdictional counter crime task forces. In addition, communities have effectively utilized Byrne resources by targeting certain neighborhoods and/or offenders to receive increased prevention, intervention, and treatment services, and, as necessary, coordinated enforcement efforts and priority prosecution.

The EOPS Programs Division's RPA unit continues to promote subgrantee efforts by revising and improving program-specific reporting forms and survey instruments. These tools are samples of the quality and types of information that should be collected in order to properly document program successes, obstacles, and progress. In addition, the EOPS Programs Division staff efficiently monitor and gauge a program's development with a comprehensive site visit protocol with input from the EOPS Fiscal Team. Specific information regarding the Byrne subgrantees accomplishments can be found in the "Bureau of Justice Assistance Performance Measures" section of this report.

Finally, EOPS is proud to highlight the state's Multijurisdictional Counter Crime Task Forces program as one of the many Byrne-funded programs that has enhanced public safety in Massachusetts over the past year. Member agencies continued to identify, arrest, and prosecute persons engaged in drug-related and gang-related crime in a cost-efficient and maximally effective manner. Their accomplishments are highlighted in the "Massachusetts Byrne-funded Program Highlights" section of this report.

Overview of Evaluation Activities

The Massachusetts Research and Policy Analysis Unit (RPA) is responsible for program evaluation and other research-related activities funded by the Byrne Justice Assistance Grant program. The RPA is located within the Programs Division of the Massachusetts Executive Office of Public Safety (EOPS). Between July 2004 and June 2005, the RPA expanded from a staff of two to a staff of six and is funded by several grant programs, including Byrne.

Evaluation

The RPA has made significant progress with evaluation activities over the last year. Evaluation activities are broken down into three categories: process evaluations, outcomes evaluations, and grantee technical assistance.

Process evaluations. RPA is conducting three process evaluations of programs funded by Byrne. The purposes of the process evaluations are to 1) help EOPS learn lessons on how programs are being implemented, 2) examine actual versus intended implementation of programs, 3) compare programs to national best practices, and 4) provide grantees feedback on implementation and recommendations for program improvement.

RPA did an evaluability assessment of all Byrne grantees and programs were selected using objective criteria, including:

- Does the program address one of the Secretary of Public Safety's priority issues?
- Is the program expected to be on-going or is it a one-time endeavor?
- To what extent can the findings from this evaluation be applied to other programs?
- Does the research literature help us understand "what works" in this area?
- Does the program receive a significant amount of funding?
- Are the activities well defined and the lines of responsibility clear?
- Is there already a data collection system in place?

The three programs selected for evaluation are: *Essex County District Attorney – Heroin and OxyContin Prevention Education Program*; *Norfolk County Sheriff's Office – Reentry Programming Enhancement*; and *Barnstable County Sheriff's Office – RSAT Program for Female Offenders*. As of June 2005, all three grantees had been notified of their selection and "kick-off" meetings were held at each site. The first process evaluation being conducted by RPA is the *Heroin and OxyContin Prevention Education Program* and the research design was drafted and reviewed by several internal and external reviewers. The process evaluations of the Norfolk reentry program and the Barnstable RSAT program will get fully underway in the fall of 2005 and winter of 2006, respectively.

Process evaluations will include the following methods: record reviews of program files, observations of the funded program in action, literature reviews of current best practices for that particular program, interviews with program staff, consultants, and clients, and focus groups with the program's intended target population.

Outcome evaluation. The RPA intends to conduct an outcome evaluation of one Byrne-funded program in the upcoming year. After reviewing the criteria for what makes for a rigorous outcome evaluation, it was determined that the outcome evaluation would be delayed until next year, when many of the grantees were fully operational and closer to demonstrating results and producing outcomes.

Technical assistance. All Byrne grantees are required to submit performance measures with their quarterly program reports. The level of knowledge about and experience with performance measures varies greatly across programs and some grantees need more assistance than others. RPA offers technical assistance to all subgrantees to enhance their ability to develop, collect, and analyze performance measures. Activities include 1) presenting an overview of performance measurement at the Byrne Grant bidders' conference and at the mandatory Grants Management Workshops, 2) developing a pamphlet (see attachment to document) for grantees that provides an overview of what performance measurement is and how it can be used, and 3) providing one-on-one technical assistance for grantees who request assistance with the development of their performance measures. In addition, RPA assisted grant monitors in redesigning the multi-jurisdictional drug task forces quarterly reports so the data was more useful to grantees and consistently collected across task forces.

Research

In addition to evaluation activities, the RPA worked on several research activities, some of which are summarized below. RPA is also administering several research-related Byrne grants.

Provider Sexual Crime Report. The Provider Sexual Crime Report (PSCR) is a data collection instrument that was created to help determine the volume and characteristics of rape and sexual assault in Massachusetts. PSCR data was analyzed by RPA staff to develop a detailed picture of sexual assaults and rapes in Massachusetts. Research findings will be disseminated through publications, presentations, and web site postings.

Deaths in Custody. The Deaths in Custody Reporting Act of 2000 requires states to report all deaths that occur in the process of arrest, en route to be incarcerated, incarcerated in a jail, state prison, or other correctional facility, to the Office of Justice Programs, Bureau of Justice Statistics. The RPA is responsible for identifying and collecting data on all deaths that occur in the process of arrest by any State or local law enforcement agency within the state.

Governor's Monthly Performance Measure Report. Massachusetts' Governor Mitt Romney introduced a new performance measurement initiative designed to monitor and improve the performance and accountability of public safety agencies. The RPA is providing technical assistance and analytical support to EOPS agencies for this initiative and prepares monthly reports for the Governor's office.

Racial Profiling Data Collection Initiative. In order to address the issue of racial profiling, in 2000 the Massachusetts legislature passed “An Act Providing for the Collection of Data Relative to Traffic Stops.” The goal of the law was to initiate statewide collection of traffic stop data with the purpose of identifying and eliminating racial profiling in Massachusetts. In order to ensure that the process is carried out with a strong research base, the RPA has acted as the main support staff for the racial profiling data collection initiative. RPA staff have supported the initiative in a number of ways including the development of a national model data collection protocol, planning data collection task force meetings, performing relevant background research, and supporting the Secretary and other EOPS senior staff.

Community Policing. In state FY2005, community policing funding for non-earmarked communities was for the first time based on a statistical formula. The RPA developed a risk/needs model based on population, crime, and prior funding that allocated community policing funding across non-earmarked communities.

Funding Research Projects. A portion of the Byrne grant funds has been designated for research projects. The following FY2005 projects were selected through a competitive review process:

- Massachusetts Trial Court - Developing Strategic Research Capacity Within the Administrative Office of the Trial Court. This project is intended to improve the research capabilities by standardizing computer platforms across the Massachusetts Sentencing Commission, Office of Community Corrections, and Office of the Commissioner of Probation. It is implementing a standard statistical analysis technology at the three sites, expanding analytical capabilities through mapping analysis, and improving dissemination of research through publishing tools.
- Northeastern University, Institute on Race and Justice - Massachusetts Traffic Stop Data Collection Assistance. This project is assisting EOPS with traffic stop data collection and analysis planning through identifying best practices in traffic stop data collection, researching data collection auditing systems, providing technical assistance to police chiefs, and piloting an information-based traffic enforcement management system in 5-10 communities.
- Harvard University, Kennedy School of Government - Comparing the Effects of Intensive Enforcement and Community Problem-Oriented Policing on Crime, Disorder, and Citizen Perceptions of Legitimacy in Crime Hot Spots in Lowell. This project is a randomized, controlled experiment to evaluate intensive enforcement and problem-oriented policing in Lowell crime hot spots. The project is using spatial analysis to identify hot spots, collecting pre-and post-intervention data at the hot spots, employing two policing strategies at hot spots, and comparing strategies.
- Harvard University, Kennedy School of Government - Development of a Massachusetts Reentry Plan. This project is developing a reentry plan for the state that focuses on implementation issues. The reentry plan draws upon the ideas and

recommendations of recent reentry studies. A systematic inventory of current reentry efforts is being conducted and a reentry implementation plan is being developed. The final product will include detailed guidelines, budget estimates, and allocation of responsibility for implementation of the reentry plan.

Bureau of Justice Assistance Performance Measures

The accomplishments of the EOPS-funded Byrne JAG programs that operated during all or part of the reporting period from July 1, 2004 through June 30, 2005 are listed below. A brief description of each program is given and is listed under each of the legislatively-approved original Byrne Program purpose areas.

Purpose Area #1: Demand Reduction

Demand reduction education programs in which law enforcement officers participate

Community Partnerships to Prevent Youth Violence

Program Description:

The Boston Police Department addresses community concerns of at-risk youth and the associated violence within the city limits, which threatens individual neighborhoods and the broader community. Most of the funds support mini-grants to key, select non-profit partners and a small portion of funds support Operation Homefront. The selected non-profits have a proven track record for working with at-risk youth and represent the eleven police districts. By funding overtime for Operation Homefront, grant funds allow police officers to accompany members of the clergy and work proactively with recognized at-risk youth, beginning with visits to the family home.

Performance Measures/Accomplishments:

- 235 home visits were conducted by BPD officers as part of Operation Homefront.
- 9 private, non-profit agencies provided various services to at-risk youth in Boston. Activities included athletics, recreation, outreach workers, teen counselors, and art/educational projects.

New Horizons for Youth (NHFY)

Program Description:

NHFY is an after-school initiative designed to prevent substance abuse and violence by promoting the development of at-risk middle-school students. Public safety personnel, in collaboration with schools, community organizations, government officials, businesses, civic groups, parents, and churches, develop programs for building the confidence, abilities, and skills of vulnerable young people. The emphasis is on learning skills, career awareness, health issues, and personal advancement. Police officers are encouraged to conduct activities that integrate and expose participants to new technologies, utilize multi-agency resources, and are culturally relevant.

Activities in the seven communities funded feature: academic enrichment, tutoring and homework assistance, arts and crafts, music, dance, exposure to the field of criminal justice, martial arts and self defense, computer training, mentoring, drug and violence prevention, peer mediation and conflict resolution, educational field trips, life skills programming, team building and adventure challenges, cooking and nutrition, writing workshops, student government, Boy Scouts, group and individual therapy, financial literacy, nature studies, cultural awareness, TV and video production, counseling, female support groups, and community service. In addition, meetings, family events, and counseling or training, as needed, are planned for parents. By providing opportunities for educational, social, psychological, technical, and professional growth, NHFY strives to strengthen the resistance, augment the abilities, increase the awareness, and enhance the lives of youth in order to secure their futures. The intended outcomes of the program are to reduce substance abuse, criminal behavior, and gang involvement and to improve linkages among community services. Additionally, the youngsters will remain safe during critical after-school hours and the preservation of public safety will result from an anticipated decrease in delinquency.

Performance Measures/Accomplishments

- 2,521 juveniles in programs
- 1,238 adults in programs, including staff members, volunteers, and parents attending meetings and/or receiving services
- 32 officers provided demand reduction training

Purpose Area #2: Multijurisdictional Counter Crime Task Forces

Multijurisdictional task force programs that integrate Federal, State and/or local drug law enforcement agencies and prosecutors for the purpose of enhancing interagency coordination and intelligence and facilitating multi-jurisdictional investigations

Multijurisdictional Counter Crime Task Forces

Please see "Massachusetts Byrne-funded Program Highlights" section of this report for complete listing of the successes of the Massachusetts Multijurisdictional Counter Crime Task Forces. Note that the Task Forces operate during the federal fiscal year only and, therefore, the information reported covers the period from October 1, 2004 through September 30, 2005.

Purpose Area #4: Community and Neighborhood Programs

Providing community and neighborhood programs that assist citizens in preventing and controlling crime, including special programs that address the problems of crimes committed against the elderly and special programs for rural jurisdictions

Downtown /Central Lynn Neighborhood Nuisance Abatement Program

Program Description:

Modeled after the successful North Hills Block Project, Citywide Nuisance Abatement Program in Los Angeles, CA, the pilot Lynn program combines enforcement, enhancement (intervention), and outreach (prevention) efforts to revitalize the area, reduce drug availability, and reduce drug-related crime problems. A needs assessment survey in three languages given to residents identified the most urgent problems and service gaps, and crime data and police calls for service supplemented these findings. A Community Impact Team (CIT) works together on this program, and includes representatives from the criminal justice system, community-based agencies, faith-based organizations, schools, local businesses, Inspectional Services staff (Health, Building, Electrical, and Plumbing), Housing Authority, and Economic and Community Development.

On a weekly basis, the CIT makes unannounced rounds through targeted areas citing landlords and property owners for various code and ordinance violations. Prior to those activities, the Lynn Police provided information identifying known properties where drug, gang, or other criminal activity had been previously recorded. In addition, the problem of chronic homelessness and the issues associated with it (e.g., public urination, loitering) were dealt with in a collaborative manner with the US Interagency Council on Homelessness.

Performance Measures/Accomplishments:

Between March 30 and June 30, 2005:

- 151 locations were targeted, resulting in 276 notices:
 - 185 health code violations
 - 73 building code violations
 - 15 fire code violations
 - 3 re-inspection notices
- 2 properties were taken and/or boarded up by the City and 1 structure demolished.
- 2 property owners were offered low interest loans by the Lynn Housing Authority to address code violations.
- Approximately 50 additional residential units and 6 new businesses developed in the target area.

Safe Neighborhood Initiative (SNI) Community Reentry Project

Program Description:

The SNI Community Reentry Project provides enhanced supervision of ex-offenders in the community, offers opportunities for the development of life skills and rehabilitative services among this population, and prepares ex-offenders for gainful employment, or in some cases, a return to formal education. The Office of the Attorney General's (OAG) SNI is a unique community/law enforcement partnership that works to address violence, including drug and gang-related crimes. This partnership involves the courts, police, probation officers, and prosecutors working in close collaboration with community service agencies, clergy, and youth workers, based on the principles of targeted law enforcement, prevention, intervention, and treatment. The Project uses a team approach to monitor participation and adherence to conditions of commitment or probation.

The SNI Community Reentry Project is a comprehensive case-management program for high-risk juveniles and young adults returning to two Dorchester communities. The Project Coordinators utilize a network of community providers, faith-based organizations, residents, and businesses to support their efforts and provide additional resources when necessary. Through the Reentry Project, the OAG continues to work in partnership with the Boston Police Department and the Suffolk County District Attorney's Office to address reentry issues. In addition, the Project helps to expand this collaboration to include the Suffolk County Sheriff, Department of Youth Services (DYS), and the Department of Probation.

In the Grove Hall neighborhood, the project focuses on juveniles, ages 14-21, who were either adjudicated delinquent and committed to DYS, or detained in a DYS facility while awaiting trial. The program in the Bowdoin-Geneva neighborhood focuses on youth, ages 17-24, returning from commitment to the Suffolk County House of Correction.

Performance Measures/Accomplishments:

Bowdoin-Geneva Component:

- This component of the project is managed by a contractor (Community Resources for Justice).
- 114 individuals received services through the program; 77 of these clients were terminated from the program. Individuals are terminated for lack of participation; if, after repeated attempts, the coordinator failed to make contact with the client post-release; or if the client had secured stable employment and living arrangements and was doing well.
- 18 clients were successfully reintegrated. 16 clients were transferred to other case managers or jurisdictions.
- The client coordinator helped coordinate essential needs for the clients including securing living arrangements, clothing and employment.
- 8 re-entry clients gained full time employment and were repaying financial obligations including child support, legal fees, and union dues.
- Another client found consistent employment through a temp agency.

- The coordinator actively monitors clients in the community for up to six months before a termination decision is made.
- The coordinator regularly attended meetings with the Bowdoin-Geneva reentry partners throughout the project period.

Grove Hall Component:

- During the period when the project was fully operational (approximately 32 months) about 50 youth were served.
- The program coordinator maintained regular contact with probation officers.
- The program coordinator also helped coordinate release plans for his clients.
- The program Coordinator helped clients secure living arrangements, clothing and employment.

Lawrence/Methuen Arlington Safe Neighborhood Initiative (SNI) Project

Program Description:

The core principles of the SNI are (1) coordinated law enforcement including targeted prosecution; (2) prevention, intervention and treatment; and (3) neighborhood restoration. The Office of the Attorney General hired an SNI Assistant Attorney General (AAG) who was assigned to the Essex County District Attorney's Office and Lawrence District Court to serve as a dedicated community prosecutor for the Arlington neighborhood spanning the cities of Lawrence and Methuen. The SNI prosecutor is responsible for screening and handling cases arising from or affecting the Arlington neighborhood. This resource provides an additional level of communication and coordination with both law enforcement and the community and adds a significant dimension to the Weed & Seed efforts in both Lawrence and Methuen.

Performance Measures/Accomplishments:

- The AAG reported approximately 442 cases disposed during the reporting period. Does not include juvenile, domestic violence, or gang unit cases.
- The AAG is an active member of the Lawrence Weed & Seed Coalition and attended meetings of the Coalition. The AAG also participated in meetings of the Essex County Gang Task Force.
- Drug Use and Trafficking were the most targeted priorities for prosecution.
- "Jobs for Youth" Programs were implemented in Lawrence and Methuen. Some of the funding was used to hire a youth that coordinated after school tutoring and recreational activities.

Purpose Area #7A: Operational Effectiveness of Law Enforcement

Improving the operational effectiveness of law enforcement through the use of crime analysis techniques, street sales enforcement, schoolyard violator programs, gang-related and low-income housing drug control programs.

MetroLEC (Metropolitan Law Enforcement Council) Operation MetroPOP (Problem Oriented Policing)

Program Description:

As a regional law enforcement consortium, MetroLEC is able to leverage resources from 40 municipal police departments and two Sheriff's departments to do more than any one department. Following the theory of POP and using the SARA (Scanning, Analysis, Response, Assessment) model, crime and intelligence analysis identify target areas in the region that are selected for additional directed patrols. MetroLEC plans and implements a comprehensive system of locally-driven but regionally-implemented crime and intelligence analysis, hot-spot targeting, and regional law enforcement intervention.

Performance Measures/Accomplishments:

- A Project Director, whose duties include critical research and crime analysis, meeting coordination and facilitation, and community outreach and publicity, was hired.
- A Steering Committee, comprised of five MetroLEC Chiefs, investigators, and Regional Response Team members, was formed.

NEMLEC (North Eastern Massachusetts Law Enforcement Council) Regional Investigations Unit

Program Description:

As a regional law enforcement consortium, NEMLEC is able to leverage resources from 42 local law enforcement agencies and two Sheriff's departments to do more than any one department. Byrne funds have gone toward the creation of a regional Crime Scene Support Services Unit (CSSS), which responds to robbery, most aggravated assaults, burglaries, larcenies, and motor vehicle thefts, and is connected with the existing Regional Detectives Unit investigative network. The establishment of a CSSS includes developing policies and procedures for operation, administration, and management; continued relationship with partners; authorization of staffing; training standards; and securing of equipment.

Performance Measures/Accomplishments:

- A standard crime scene investigation form and After Action Report were developed.
- Policies and procedures for responding to calls for assistance were issued.

- 20 technicians, representing 15 NEMLEC member communities were hired, and a Control Chief, Commanding and Assistant Commanding Officer, and 2 trainers were selected.
- Staff was trained in Basic Fingerprint Recognition and Crime Scene Vehicle capabilities, attended training in 8 other opportunities at local police departments, and shadowed key investigators in the NEMLEC network.
- Discussions began about consolidating CSSS and the Cyber Crime Unit to maximize efficiency.
- Awareness about the existence and capabilities of CSSS was increased through email, monthly NEMLEC membership meetings, and the Massachusetts State Police.

Purpose Area #7B: Anti-terrorism Plans

Developing and implementing anti-terrorism plans for deep draft ports, international airports and other important facilities.

Explosive Materials Investigation Program

Program Description:

The Board of Fire Prevention Regulations has developed regulations regarding explosives. MGL Ch. 148, Section 12 requires a permit for the storage of explosives and requires the owner to consent to periodic inspections. The Office of the State Fire Marshal (OSFM) is responsible for issuing licenses, certificates, and permits for the sale of explosive materials and black and smokeless powder. This project allows the OSFM to review and complete verification of licenses, permits, and certificates issued by OSFM. During this process, the OSFM collects information on how all companies store explosives in the Commonwealth to ensure compliance with MGL and other explosives regulations. The OSFM also will utilize funds to secure training and procure equipment related to explosives, anti-terrorism, and crime scene investigations.

Performance Measures/Accomplishments:

- Created and maintained a list of companies with active and expired explosive User Certificates.
- Inspected 109 companies included on the list.
- Secured explosives training for 1 supervisor.
- Secured anti-terrorism training.
- Procured polygraph equipment to facilitate crime scene investigations.
- Procured explosives for training purposes at the state's fire fighting academy.

Purpose Area #11: Improved Corrections System

Programs designed to provide additional public correctional resources and improve the corrections system, including treatment in prisons and jails, intensive supervision programs and long-range corrections and sentencing strategies.

After-Incarceration and Support System (AISS)

Program Description:

The Hampden County Sheriff's Department (HCSD) is offering the AISS program for offenders that have 90 days or less remaining on their sentence. The goals of the AISS project are to:

- Ensure all offenders have the opportunity to create an individualized release plan prior to their release.
- Provide staff and offenders information on available/applicable community resources.
- Provide soon-to-be released offenders an opportunity to meet with AISS staff they will be working with in the community.

Performance Measures/Accomplishments:

- 349 participants attended support group meetings.
- 277 men and 124 women received services from AISS staff.

KEY-Crest Program and Reentry Center

Program Description:

Modeled after the Delaware KEY-Crest Substance Abuse Program, the Essex County Sheriff's Department's program seeks to restructure its reentry and substance abuse efforts to provide substance abuse treatment and aftercare planning for inmates within 18 months of release. In the KEY part of the program, program participants live in a therapeutic community, where they will not encounter negative attitudes about drug abuse treatment and can be held accountable for their actions, for about 12 months. They receive substance abuse treatment and various behavior modification programs in this portion. The Crest component is a therapeutic work-release center that builds upon the prison-based KEY program, and consists of four phases of treatment (entry, primary, job-seeking, and work-release). Inmates involved in the program were moved to the new Essex County Reentry Center, which is designed to provide a continuum of care and services so every offender may be given all opportunities to have a successful reentry into the community. In the aftercare portion of the program, offenders are monitored in their life in the community and remain in contact with the program through group sessions, counseling, and periodic drug testing for the 6 months after release.

Performance Measures/Accomplishments:

This program was delayed significantly due to a failure of funds being transferred to their state account. Performance measures were not compiled in time to be included in this report.

Reentry Programming Enhancement**Program Description:**

Through this program, the Norfolk County Sheriff's Office (NCSO) expanded reentry services for inmates in several ways, including the opening of the Dedham Alternative Center, which serves 48 inmates, to incorporate the principle of step-down release. Prior to this program, inmates were released directly to the Electronic Incarceration Program (EIP) with no pre-release option. All inmates are required to undergo an objective risk/needs assessment to determine suitability for reentry programming, called the Jail Inmate Classification System (JICS). Inmates also receive discharge planning under the care of the Release Preparation Coordinator, and are referred to over 60 community resources before release.

NCSO contracts with Northpointe for the Correctional Offender Management Profiling for Alternative Sanctions (COMPAS) to review the current program services and determine whether they fit the needs of the population. The South Middlesex Opportunity Council (SMOC) provides these reentry services. Reentry programming options include: employment, housing, substance abuse treatment, life skills, anger management, budgeting and money management, coping with loss, expressive or recreational journaling, men's health, GED, computers, and other (parenting skills, domestic violence, CORI). The services are also offered to female offenders housed at MCI-Framingham who will return to Norfolk County and to repeat offenders who now have a special program called the Repeat Offender Reentry Initiative.

Performance Measures/Accomplishments:

- The entire population was classified using the JICS, and staff was trained on COMPAS.
- 22 inmates were assigned to the Community Work Service where they perform various tasks under the supervision of a corrections officer.
- SMOC reentry programming groups were well-attended, with anywhere from 4 to 28 inmates attending each group (1½ hours to 15 hours for each group).
- Of the 62 inmates who were released, 38 were referred to Alcoholics Anonymous, 41 to Mass Health, 17 to the food stamp program, 4 to Attire for Hire, 15 to Bay State Community Services for mental health counseling, 4 to High Point Treatment Center for outpatient counseling and group therapy, 2 to a veterans aftercare program, 13 to Norfolk County's Job Development Counselor, 6 to the Department of Revenue to assist in child support issues and paternity establishment, and 11 to Massachusetts Rehabilitation Commission for vocational rehabilitation.

- 24 female inmates were returning to reside in Norfolk County. 19 female inmates were referred to SMOC's Women's Transition Program, which refers them to similar services and more female-focused ones such as Voices Against Violence for victims of sexual assault.

Residential Substance Abuse Treatment for Females

Program Description:

The Barnstable County Sheriff's Office (BCSO) is expanding its successful Residential Substance Abuse Treatment (RSAT) program to include services for female inmates. The objective of the RSAT project is to demonstrate that an intensive 6-month cognitive behavioral habilitation program for incarcerated women can reduce their post-release criminal recidivism. The target population is 24 women who volunteer for the program and have a sufficient length of sentence to be able to complete the 6-month program. The women participate in a psycho-educational drug treatment program and a cognitive behavioral program to correct decision making and thought processes. Women who complete the program and still have time remaining on their sentence, participate in a 3-month after care project that involves developing a "release action plan." AdCare Criminal Justice Services, Inc. (ACJS) provides clinical services to the program participants.

Performance Measures/Accomplishments:

- 16 women volunteered for the program; two were rejected due to security reasons and another two were rejected due clinical or criminogenic reasons.
- 2 graduation ceremonies were held during the reporting period.
- 3 hours of RSAT training provided to BCSO security staff recruits.
- 8 hours of additional RSAT training provided to BCSO security staff recruits, civilian staff, and ACJS treatment staff members.

Purpose Area #12: Prison Industries

Prison industry projects designed to place inmates in a realistic working and training environment which will enable them to acquire marketable skills and to make financial payments for restitution to their victims, for support of their own families and for support of themselves in the institution.

Inmate Re-entry Initiative Program at Plymouth County Correctional Facility (PCCF)

Program Description:

Collaborating with the Massachusetts Parole Board, Department of Employment Training Division of Career Services, Reentry and Re-employment Department, Department of Workforce Development, Division of Apprentice Training, and the South

Coastal Workforce Investment Board, the Plymouth County Sheriff's Department (PCSD) began a pilot reentry program with Byrne funds. Pre-paroled inmates identified through a classification system (LSI-R) are offered 72 hours of vocational training in culinary arts, automotive technologies, and graphic arts/modern printing technologies, and chose a program based on what program most fits their desire, capability, and aptitude. Participants are introduced to a network of employers willing to employ those who complete the training, and are offered a job before their Parole Board hearing.

Performance Measures/Accomplishments:

Due to the transition to a new sheriff, hiring of the employment placement specialist and thus, review of the recommended vocational training applicants, was delayed. Due to security reasons that resulted in a lack of hands-on training that would diminish chances for employment, the automotive component was removed from the program. Due to staffing shortages, the culinary arts program was canceled. It was determined that the print shop program would be unable to support all three programs beyond Byrne funding. The grant was amended to remove the culinary arts and automotive programs, and computerized embroidery equipment was added to the silk screening component in order to enhance sustainability prospects.

Purpose Area #13: Treatment Needs

Programs to identify and meet the treatment needs of adult and juvenile drug- and alcohol-dependent offenders.

The Female Focus Initiative (FFI)

Program Description:

The FFI is Boston's only reentry project that serves female adolescents. The initiative is housed at the Dorchester Community Network Center (DCNC), a day reporting center for both males and females under the custody of the Department of Youth Services (DYS). FFI offers services to an estimated 60 female adolescents, between the ages of 12 and 18 living in Dorchester, who are reporting to the CDNC. Program components include:

- FFI Implementation Team - Direct service providers and community partners meet monthly to develop improved support systems and programming.
- Clinical Services - Licensed Social Worker (LCSW) works one-on-one with the 50-60 female clients per year.
- FFI's Direct Service Team (DST) - 2 Roxbury Youthworks' Community Monitors, 2 DHS Case Workers, and the LCSW meet weekly to discuss individual service plans for each girl in the program.
- Programming - Reintegration support; individual, group and family therapy; advocacy on educational reintegration; health care follow-up; job training and placement; recreational activities; theater group; case management; and community monitoring.

- Mentoring Component - Funded through the Massachusetts Promise Fellowship Program, this component matches community Mentors with "Mentor-ready" clients who are about to age out of the system to help clients stay connected to the support services available through DCNC.

Performance Measures/Accomplishments:

- Delivered all program components including weekly meetings of the Implementation Team
- Program successfully moved to a new facility (Still We Rise building) on April 12th and established a fully separate girls-only Community Network Center
- Successfully expanded the Female Focus Initiative program to include females from the Roxbury and West Roxbury Community Network Centers.
- Served 57 clients from Roxbury and Dorchester
- During the project period 18 women aged out of the DYS system and 9 went AWOL
- The Juvenile Rights Advocacy Project assessed the health of 25 women
- The clinician served 35 (61%) of the 57 clients (all from the Dorchester site).
- 20 FFI Team members attended training ("Supporting Girls: Gender Sensitive Training")

Prisoner Reentry Initiative (PRI)

Program Description:

The Department of Correction supplies the Lowell Police Department's PRI with information for inmates within 120 days of release who will return to the city of Lowell. This information is distributed to officers at roll call, in the Daily Bulletin, and bi-weekly Compstat meetings in order to educate officers about changes in the community climate (e.g., gang members returning to the community), to provide a vehicle to identify possible suspects, and to alert officers of the terms of an offender's release (e.g., curfew) if they come into contact with that offender in their normal course of business.

As part of the statewide Prisoner Reentry Strategy, the local Regional Reentry Center (RRC) is the provider of case management and resource referral and serves as a meeting point between service providers and the offender on the day of release. Officers assigned to the neighborhood the offender is returning to review the offender's information prior to meeting the offender at the RRC, where the officer notifies the offender that s/he is not anonymous.

The Lowell Police Department (LPD) also collaborates with the SADIL Program (Substance Abuse Diversion Initiative of Lowell) to address substance abuse issues of individuals as they are brought into LPD custody in order to address these needs before the arrestee is set out on bail. The clinician is available 20 hours per week at the LPD to provide counseling.

Performance Measures/Accomplishments:

- Only three people received the voluntary SADIL counseling, which led the SADIL case manager to expand her outreach to arrestees of domestic violence.
- 81 offenders released to Lowell were mapped according to their residence and their information (photo, address, criminal history, known associates, gang involvement) was distributed to officers.
- A brochure listing service providers was created, and officers are required to hand them out to each individual they meet at the RRC.
- Face-to-face interactions between the offender and officer began, with 2 offenders met at the RRC and 3 home visits.
- Only 1 individual in the tracking database was named in an LPD police report and no offenders have been re-arrested.
- 1 individual was a victim of larceny three days after release.
- 1 individual was spotted by an officer violating the terms of his release and was subsequently required to attend an in-patient substance abuse program.

STARRS (Springfield's Tomorrow through Accommodations for Reentry and Relapse)**Program Description:**

The STARRS program provides community-based sober housing for recently released inmates and offenders facing reincarceration. The Foundation House is a sober living-based housing facility that provides case management tracking and offers access to a variety of community-based services, including substance abuse treatment. The Northern Educational Services (NES) offers health education, outreach and referrals, counseling, transportation, and detoxification support. NES works with the Hampden County Sheriff's Office and provides clients with post-release planning and transitional services that build on programming received during incarceration. Program components include:

- Significant Involvement by Criminal Justice Partners: Treatment staff maintain an ongoing relationship with the Sheriff's Department to ensure offender's post-release services and supervision needs are appropriately determined and met. Agencies will work together to determine a transition plan appropriate for each client.
- Sober Housing Opportunities for Inmates Upon Release: The Foundation House is a 36-bed sober-living based housing facility.
- Community Services Built on Treatment Received During Incarceration: Program partners work closely together to share information regarding the treatment received, disciplinary issues, substance abuse issues and any other influences of institutional life that may impact success in the treatment and with developmental services.
- Comprehensive Services Approach: Incorporates several key tenets of proven treatment programs. NES works with the Sheriff's Department to develop a comprehensive services plan for each client that clearly reflects all identified problems, has explicit goals and strategies for their attainment, and specifies

techniques and services to be provided by designated specialists at particular frequencies or intensities. NES will also offer interventions including: group, marital and family therapy sessions, behavioral therapies, and self-help groups (NA, AA) in cooperation with the NES out-patient substance abuse treatment program.

- Coordination of Ancillary Services: NES serves as a point of referral for a wide range of services that have been determined as necessary in order to ensure a successful transition from incarceration and drug abusing lifestyles to community-based, positive living. These services include: the opportunity to obtain and maintain employment, receive vocational training, access health care, detoxification, and dual diagnosis services, obtain education assistance, acquire family services, adhere to criminal justice system requirements (drug testing, parole supervision, electronic monitoring), and identify positive recreational and peer socialization opportunities.

Performance Measures/Accomplishments:

- 88 clients served.
- 55 clients have maintained employment upon discharge from the program.
- 50 received outpatient counseling.
- 10 clients have maintained bank accounts
- 25 clients signed up with MA Rehabilitation for vocational training.
- 7 clients have enrolled in educational institutions.
- Linkages established with 2 health providers, 8 job placement centers, and 5 social service agencies.
- Bed count kept at 35 continuously since May 2005
- Open Houses: NES invites various service providers to participate to promote access to offenders as they make the transition into the community. NES works with Massachusetts Career Development Institute who provides GED and Money Management Training services to the clients at the Foundation House. Through these Open Houses, NES has also made linkages to the following agencies: MA Division of Unemployment Assistance, Parole, Probation, Housing Assistance Program, Department of Social Services, Western MA legal services, Caring Health Center, and Springfield Urban League's Read Write Now Program.
- Weekly client/staff meetings are held to discuss program issues and concerns.
- Weekly support groups and AA/NA Step Meetings are held.

Substance Abuse Court Clinic

Program Description:

The program is part of an ongoing effort to coordinate and improve the substance abuse treatment services for court-referred clients from Roxbury Court/Boston Municipal Court Department. The Substance Abuse Court Clinic Counselor is based at the court and is responsible for intake, assessment and running of court-based psycho education and substance abuse treatment groups. The Counselor works with both probation and

judges to report on the clients' progress, coordinate resources and make treatment recommendations.

Performance Measures/Accomplishments:

- Held weekly therapy sessions for clients at the Dimock Community Health Center and South Bay House of Corrections.
- Worked Collaboratively with FIRST, Inc., Salvation Army, Victory Programs for Women, Women's Hope, Victory Programs for Women, Women's Circle, Boston Ten Point Coalition, Boston Public Health Commission, Rosie's Place, Teen Challenge, MADPH Bureau of Substance Abuse, and Casa Esperanza.
- 739 clients were assessed and referred for services.
- Attendance at therapy sessions totaled 3,421.

Purpose Area #14: Victim Assistance

Developing and implementing programs which provide assistance to jurors and witnesses and assistance (other than compensation) to victims of crime.

Family Violence Project/SAFEPLAN

Program Description:

SAFEPLAN (Safety Assistance For Every Person Leaving Abuse Now) is a partnership program between the Massachusetts Office for Victim Assistance (MOVA) and community-based domestic violence victim service programs. SAFEPLAN provides specially trained and certified advocates to offer civil court advocacy and supportive services to victims of domestic violence seeking intervention and protection through the court system. The program is managed and coordinated statewide by the Family Violence Project/SAFEPLAN Manager at the MOVA office in Boston and regionally by the SAFEPLAN Regional Coordinators. Community-based domestic violence programs located in each region employ the SAFEPLAN advocates who are based in district and probate courts in nine counties across the Commonwealth.

Performance Measures/Accomplishments:

- Provided victim advocacy services in 9 counties and 42 courts across the state.
- Provided a brochure and a safety plan to every victim.
- Provided SAFEPLAN Certification Training to professionals in domestic violence, victim services, and criminal justice agencies
- Received the following trainings: "Stalking and Technology", "CORI Process", "Supervised Visitation and the Courts", "Substance Abuse in Domestic Violence", "Open Doors/Open Minds", "Harm Reduction", "Broken Child", "SAFEPLAN Certification", "Healthy Touch", "Assessing HIV, STD Services", "Sentencing the Victim: Joanne's Story",
- Worked Collaboratively with Greater Fall River Domestic Violence Coalition, Bristol County District Attorney, Hampden County Domestic Violence Task

Force, Westfield District Court, Department of Social Services, Southern Hill Task Force, and Holland Tri-Town Task Force.

- Total Client contacts= 1,670.

Project Strength and Spirit

Program Description:

The Suffolk County District Attorney's Office (SCDAO) offers this program to address the growing problem of the lack of witness/victim cooperation with police and the prosecution, and the gaps in services to victims and witnesses of violent crimes. A system-building portion focuses on enhancing and expanding the network of victim services in Boston's emerging hot spots for violent, gun, and gang crime, including collaboration with trauma specialists, clergy, and neighborhood watch groups. The second focus is on reducing fear of retaliation for talking to criminal justice officials and to reduce the "secondary victimization" of the neighborhood that results from these crimes. The program's activities consist of safe-site/home visits, relocation assistance, community presence and support at court proceedings, and collaborative presentations to promote community awareness.

Performance Measures/Accomplishments:

- 9 victims/witnesses were relocated, with a maximum of their first month's rent, security deposit, and moving costs provided for under the grant, and 4 victims/witnesses were temporarily relocated to hotels.
- 25 faith-based partners were trained in a one-day seminar on: 1) general overview of Byrne grant, 2) overview of SCDAO, the criminal justice system, and relevant laws, 3) overview of goals and objectives of the program, 4) specific training relative to safe-site/home visits, community presence and support at court proceedings, and relocation assistance, 5) dealing with a victim's trauma, and 6) attendance at an on-going trial to support a witness facing fear and the possibility of retaliation in connection with his/her testifying. The trained faith-based partners provided support and outreach to 27 victims and witnesses of violent crime. Two (2) members of the Boston TenPoint Coalition were present at a murder trial.

Victim and Community Outreach

Program Description:

The Sex Offender Registry Board (SORB) implements this program to increase citizens' awareness and education about sex offenders. SORB hired a victim services director to increase victim participation in sex offender classification through a variety of outreach methods. These methods include direct contact with victims, outreach training for collateral agencies and groups that provide services to victims of sex offenses, and additional media educational initiatives.

The program offers an education program using multidisciplinary teams of professionals, including police officers, probation and parole officers, sex offender treatment providers, prosecutors and victim advocates from the local District Attorney's Office, counselors from the local rape crisis center, and officials from the SORB. The SORB works with local police to facilitate team meetings with the goal of conducting community meetings designed to educate adults, generally, about sex offenders who live or work in the community and have been designated as posing a high risk to re-offend.

Performance Measures/Accomplishments:

- Successfully collaborated with sex offender victims and their parents and guardians.
- Successfully collaborated with outside groups including MA Coalition of Sex Offender Management, MA Sexual Abuse Prevention Partnership, MA Sexual Assault Prevention and Survivors Services, MA Criminal History System's Board's Post-Conviction Victim Services Assistance Directors Working Group, and the Suffolk County District Attorney's Office's Family Justice Center Committee.
- Presented at a forum hosted by the Essex County District Attorney's Office in recognition of Domestic Violence Awareness Month.
- Participated in Annual Victim Rights Conference sponsored by MA Office of Victim Assistance.
- Conducted trainings for the Essex and Worcester County DAs' Offices, the North Shore Rape Crisis Center, Health and Education Services, Inc., prosecutors, corrections staff, and rape crisis counselors and volunteers.
- Worked with 236 existing victims and their parents and guardians to participate in the Sex Offender Classification Process.
- Added 123 new participants during the project period.

Purpose Area #15B: Information Systems

Criminal justice information systems to assist law enforcement, prosecution, courts and corrections organizations (including automated fingerprint identification systems).

Area Law Enforcement Release Transmission (ALERT), Information Sharing Project

Program Description:

The purpose of this program is to collect data on offenders and pre-trial inmates coming to the Middlesex County Sheriff's Office (MCSO) by using modern live scan fingerprint identification technology. Previously, MCSO was using a system of manual submission and identification of fingerprint cards, which resulted in substantial delays and inaccuracies in identification. Under the ALERT system, offender information – including up-to-date photos, addresses, detailed descriptions and locations of tattoos,

gang affiliations, and known associates – is now shared with law enforcement agencies across Middlesex County through weekly emails. This information is used then as an investigative tool, saving time and manpower, and is cross-checked with the SIS and IAFIS systems over the CJIS network to identify offenders.

Performance Measures/Accomplishments:

From January 26, 2005, the date the live scan equipment was installed, to June 30, 2005:

- 2,134 inmates entering MCSO were positively identified.
- The average time to positively identify an inmate was reduced from 7 days before the equipment to 10 minutes.
- There was an average of 5 notifications per week, for a total of 120 ALERTs to local, state, and federal authorities.
- About 170 law enforcement agencies now receive this data, including municipalities, college campus police, state agencies, housing authority, Boston police officers, and New Hampshire police officers.
- MCSO was also able to notify the federal government of inmates who have federal probations, and the U.S. Immigration and Naturalization Service of potential deportations.

Automated Finger/Palm Print Scanner System

Program Description:

The Medford Police Department procured live scan finger and palm printing and electronic submission technology through this program. This technology decreases the error rate, as well as increases the ability of the department to positively identify offenders faster. In addition, offenders who use aliases can now be charged with identity theft and/or fraud. The electronic information is now submitted to AFIS and IAFIS instead of stored only at the local police department. The program also used the live scan equipment for child safety days, where children get fingerprint and identification cards to combat crimes against children.

Performance Measures/Accomplishments:

- 26 officers and all the sergeants and lieutenants of the Department were trained in operating the ID2500 in a 4-hour class.
- 1 offender arrested for disorderly conduct who gave a false name was positively identified as one of Massachusetts' ten most wanted, for crimes that included attempted murder.
- Out of 125 arrestees from April 29 to July 14, 2005, 65 were fingerprinted using the system, and 2 gave false names.

The DAMION Project

Program Description:

Under the supervision of the Massachusetts District Attorneys Association, the DAMION Project addresses one of the core defects in the Commonwealth's criminal justice information system: the redundant entry of offender data at numerous data collection points. The DAMION Project will (1) connect DAMION, a case management software program, from the Hampden County District Attorney's office to the six largest Hampden County police departments, thereby replicating a demonstrably successful pilot program initiated by Hampden in late 2000; (2) study, plan and replicate the Hampden DA-police DAMION linkage in the other ten District Attorney offices; and (3) study the feasibility of connecting the DA's DAMION case management system to the DA's state police detective units, the State Police Crime Lab, and other agencies in the criminal justice system.

Performance Measures/Accomplishments:

- Hampden County DA's office achieved full implementation of DAMION and the 5 police interfaces are in full and successful operation. These departments are filing police reports electronically and represent 7% of police reports statewide and 72% for Hampden County.
- Pilot police stations have been selected in the remaining 10 districts for participation in the DA-police interface. It is anticipated that these communities will be fully interfaced by September 2006.
- All 11 DA's offices are using the same common application under common system standards with central management and with a complete user group in place. All received Oracle upgrades during the reporting period. The upgrades are necessary for the police interface.
- Preliminary meetings show that future links to the Department of Correction and Parole Board may be beneficial. MDAA will continue to explore this application.
- MDAA chairs quarterly DAMION User Group meetings. Midway through the reporting period, MDAA increased these meetings to 2 per quarter.

Multijurisdictional Police Records Database

Program Description:

A police records database for sharing information across seven jurisdictions and bringing these small towns up to the technological level of larger jurisdictions was purchased with Byrne funds. The participating jurisdictions had the same RMS database at the outset of the project, making the creation of the Virtual Private Network (VPN) more efficacious.

Performance Measures/Accomplishments:

- The main server and a new firewall, required to create the VPN tunnel, were purchased in the 2nd quarter.
- In the 3rd quarter, due to technological improvements and a new vendor, the map for outlining how the exchange of information between the participating departments changed.
- Chiefs decided on the list of fields that would be moved from their RMS databases to the VPN.

Purpose Area #16: Innovative Programs

Innovative programs which demonstrate new and different approaches to enforcement, prosecution and adjudication of drug offenses and other serious crimes.

Crisis Intervention Program**Program Description:**

The Northwestern District Attorney's Crisis Intervention Program (NWDACIP) is a community partnership between area law enforcement, human service and health care providers, judiciary, and advocacy groups for persons with mental illness. It is a proactive initiative committed to preventing tragic situations for law enforcement officers and citizens during behavioral health crisis events. In addition, NWDACIP is dedicated to promoting treatment as a viable alternative to incarceration for non-criminal persons experiencing mental health crises. An increasing number of persons struggling with mental illness and substance abuse living in the Northwestern District of the state have been identified and NWDACIP addresses these issues.

The mission of the NWDACIP Roundtable, which consists of representatives from the DA's office, the community, law enforcement, judiciary, human service and health care agencies, and advocacy groups, is to identify local priorities, engage in problem solving and strategic planning for crisis events, and review available resources and existing law enforcement training and service gaps which may present safety concerns for both officers and persons with behavioral health difficulties. Two subcommittees of the NWDACIP Roundtable address training development and protocol development. Subcommittee objectives include the development and implementation of a training program for law enforcement officers in the best practices for crisis intervention relating to mental illness and substance abuse disorders. The second objective is the development of a Memorandum of Understanding (MOU) with written protocols for law enforcement, crisis service providers and area hospitals.

Performance Measures/Accomplishments:

- The NWDACIP coordinator attended a 40-hour CIT training held in Hartford, Connecticut, from April 25-29, 2005. The objective of this training was to teach participants about Crisis Intervention Teams and their practical application in police departments. Participants in the training received instruction on how to

interact with persons with mental illness in crisis and learned how certain techniques may safely defuse potentially violent encounters.

- The NWDACIP coordinator attended the First National Crisis Intervention Team (CIT) Conference and the Third National Conference of Mental Illness and the Criminal Justice System. These concurrent conferences were held on May 11-12, 2005, at the Greater Columbus Convention Center in Columbus, OH. At the conferences, the coordinator attended a number of presentations and workshops which were designed to share information with communities hoping to implement or improve CIT programs.
- The introductory roundtable of NWDACIP was held on May 16, 2005. 87 representatives from the community, District Attorney's Office, law enforcement, judiciary, human service and health care agencies, and advocacy groups for persons with mental illness were invited to attend. 52 persons were in attendance. In addition to a presentation by the District Attorney, attendees were educated about the purpose and benefits of a CIT.
- 19 persons enlisted for the protocol development subcommittee; 22 persons joined the training curriculum development subcommittee.
- The first meeting of the protocol development subcommittee was held on June 9, 2005 and 10 attended. The needs of the Northwestern District were discussed, and examples of protocols which exist in other communities were distributed.
- The initial meeting of the training curriculum development subcommittee was held on June 15, 2005, and 17 were in attendance. Also present at the meeting were two (2) staff from the Massachusetts Mental Health Diversion and Integration Program (MMHDIP) to work with local law enforcement, courts, and health care and social service providers who are interested in creating a program in their community. Training curricula used by Ohio CIT, Fort Wayne, Indiana CIT, and Connecticut Alliance to Benefit Law Enforcement, Inc., were distributed to those in attendance.
- The coordinator of NWDACIP met with members of the National Alliance for the Mentally Ill of Western Massachusetts, Inc. (NAMI-WM) to discuss trainings for law enforcement officers and to review the educational materials in the NAMI-WM library which are available for use by NWDACIP.
- The NWDACIP Coordinator participated in a Tabletop Exercise, which was conducted as part of an Integrated Statewide Exercise Program through the Department of Public Health and the Executive Office of Public Safety. The exercise focused on the activation and operation of an emergency dispensing site, and brought together a range of experts from public health, law enforcement, emergency management, and other support and logistic partners. The coordinator's input was sought on issues pertinent to mental health and the effects a crisis would have on the community's mental well-being.

Heroin and OxyContin Prevention Education Program (HOPE)

Program Description:

In an effort to address the rising increase of heroin and OxyContin drug abuse, the Essex County District Attorney's Office proposed to begin a county-wide prevention education media campaign and develop the first ever heroin and OxyContin prevention curriculum targeting youth 13-21 years of age. This program, modeled after a Substance Abuse and Mental Health Service Association (SAMHSA) promising program called "Prevention Alcohol Education," is based on the "inoculation theory" that an individual will be able to resist persuasive, threatening arguments if they learn the argument's content and strategy beforehand. Once completed, the Essex County DA's Office plans to reach over 53,000 students attending school in their region. The DA's Office also offers this program to students attending the four residential and two community colleges within Essex County. Expansion efforts will be underway to offer this program state-wide during the subsequent years of this grant.

Performance Measures/Accomplishments:

- The DA's Office identified positions needed and hired 1 new and recruited existing juvenile justice staff needed for the coordination of this project.
- The DA met with law enforcement on a monthly basis.
- Collaboration with substance abuse experts transpired and the new curriculum brochure for youth, entitled "Choose to Refuse," was created, printed and disseminated.
- 20 focus groups were held at 10 area schools to educate youth about the legal and social consequences of Heroin and Oxycontin abuse. 704 students and 20 teachers participated.

Flashpoint: Close-up on Internet Safety and Close-up on Underage Drinking

Program Description:

Developed and implemented by the Essex County District Attorney's Office, the Flashpoint Program is a prevention program targeting at-risk youth. It consists of five curricula that use media literacy to teach essential life skills to high-risk youth. Media literacy has emerged as a powerful tool for helping youth gain the necessary critical thinking skills to understand media and make better decisions in their own lives. The goal of this program is to train professionals and disseminate the curricula to agencies across the state to then teach youth critical thinking skills.

Close-up on Internet Safety:

This program assists youth to think critically about their online activity and the decisions they make in their own lives. The curriculum addresses issues of online safety, privacy, hate sites, and laws relating to the Internet. The goal of the curriculum is to offer participants information and skills that can lead to safer and sounder decision-making, both online and in life. The curriculum is disseminated at trainings and presentations to

professionals in the juvenile justice system and criminal justice system, and to youth outreach workers and educators in the school system.

Close-up on Underage Drinking:

This program assists youth in “reading” the media as it pertains to underage alcohol consumption. The curriculum provides a forum for discussing alcohol use in the media, social norms marketing, the laws and consequences associated with underage drinking, and the effect of alcohol on one’s mind, body, and critical thinking skills. The curriculum is implemented for youth in Diversion Programs and on Probation, and is disseminated at training seminars for professionals in the juvenile justice system and criminal justice system, and for professionals working with college freshmen.

Performance Measures/Accomplishments:

Close-up on Internet Safety:

- Distributed curricula regionally and nationally through 3 facilitated trainings, at a conference, and per written request to professionals in the court system such as judges and probation officers, staff from the Department of Youth Services, public school teachers, and other human service professionals.
- Essex DA staff presented a workshop on Internet Safety at an annual Youth at Risk Conference held at a local college. As a result of this presentation, there were several requests for more information about how parents can be involved with their children while they are presented with the program.
- 150 from over 20 schools in Massachusetts participating in the state-wide finals of the Distributive Education Clubs of America (DECA), attended 2 workshops on Internet safety, including privacy on the Internet, safety of email and instant messaging, and how to remain safe.
- District Attorney staff facilitated a staff development training for high school teachers at Peabody High School, which highlighted the curriculum and ways to use it with students.
- Staff met with the Essex County Sheriff’s Department to begin collaboration on an Internet Safety class to be offered to youth participating in the Sheriff’s summer camp program, with classes being offered beginning in July and running for eight weeks.

Close-up on Underage Drinking:

- Distributed curricula regionally and nationally through 3 facilitated trainings, at a conference, and per written request to professionals in the court system such as judges and probation officers, staff from the Department of Youth Services, public school teachers and other human service professionals.
- Conducted 4 Flashpoint groups with 36 youth (22 males, 14 females) between 14 and 20 in Diversion Programs.
- Several District and Juvenile Court Justices now regularly mandate this program for an educational component as part of disposition of cases involving underage drinking.

- District Attorney staff facilitated a staff development training for high school teachers at Peabody High School, which highlighted the curriculum and ways to use it with students.
- Staff met with the Essex County Sheriff's Department to begin collaboration on a Media Literacy and Substance Abuse class to be offered to youth participating in the Sheriff's summer camp program, with classes being offered beginning in July and running for eight weeks.
- Staff also presented copies of the program curriculum at an annual Youth at Risk Conference held at a local college.

Purpose Area #18: Domestic and Family Violence

Improving the criminal and juvenile justice system's response to domestic and family violence, including spouse abuse, child abuse and abuse of the elderly.

Pediatric Sexual Assault Nurse Examiner Program

Program Description:

Responding to the lack of age-appropriate means of collecting evidence for sexual assault victims under the age of 12, the PediSANE program, the first of its kind in the nation, was funded for a third year. The first two years of funding went toward the development of a pediatric sexual assault nurse examiners' protocol, training materials, and evidence collection kit with a sensitivity to the unique developmental stages of children and difference in evidence presented in child victims of sexual assault. The ultimate goal is to significantly enhance the availability and improve the quality of evidence collection so that child victims coming to designated sites seeking help will receive comprehensive and appropriate care along with quality evidence collection that improves the chances of a successful prosecution. This year of funding went toward the identification and evaluation of pilot sites for the kits, along with the development of quality assurance mechanisms and training of providers (PediSANEs) at the sites.

Performance Measures/Accomplishments:

- Contracted with clinical consultants for the development of a preceptorship evaluation tool for PediSANE candidates; development of curriculum for providers with a focus on indications for collection of forensic evidence collection, forensic examination observations, and "do no harm" principles; and training of candidates on the use of Medscope and developing competency in photo documentation.
- Determined required elements for the Mock PediSANE examination and developed supporting documentation forms.
- Developed behavioral objectives for the PediSANE candidates during their Children's Advocacy Center (CAC) site visits.
- Developed Memorandum of Understanding (MOU) for pilot sites, including hospitals and CACs.

- Completed the evaluation tool for the Massachusetts Pediatric Sexual Assault Evidence Collection Kit (MPSAECK) to be used by crime labs that will help determine whether any changes or revisions need to be made to the kit.
- Prepared the PediSANE protocol for distribution.
- Developed training program for non-SANE certified RNs to use the MPSAECK in designated sites, including continuing education credits and program evaluation tool that will be useful in future trainings on the use of the kit.
- Conducted two-hour training for staff at 2 hospitals on the use of MPSAECK.
- Continued training and development of clinical preceptorship requirements for 23 RN and NP candidates for PediSANE certification.
- Presented “Nurses’ Role in Sexual Assault Care” with an adolescent focus to 25 first-year nursing students.

Building Partnerships for the Protection of Persons with Disabilities (BPPPD)

Program Description:

“Building Partnerships” addresses crimes committed against persons with disabilities by training law enforcement officers and civil investigators on reporting, investigating, and prosecuting crimes against persons with disabilities. The Massachusetts District Attorneys’ Association (MDAA) also provides training material for mandated reporters to educate them on issues surrounding these crimes. This year, the MDAA worked to revise their new recruit curriculum into a distance-learning curriculum suitable for veteran police officers (both state and local) as well as civilian investigators employed by human service agencies.

Performance Measures/Accomplishments:

- The National Organization of Victim Assistance selected the BPPPD initiative to receive the 2005 Tadini Bacigalup, Jr. Award which recognizes distinguished victim service program.
- The On-Line training for “Reporting and Investigating Crimes Committed Against Persons with Disabilities” has been completed and is accessible to all Massachusetts municipal police officers through the Massachusetts State Police on-line training program.
- 45 court personnel were trained on “Access to the Criminal Justice System for Persons with Disabilities.”
- 5,666 reports were made to the Disabled Persons Protection Commission’s hotline.
 - 835 of these reports indicated criminal activity and were referred to the appropriate DA’s office for assignment of a criminal investigation.
 - 80 criminal charges were filed in crimes against persons with disabilities.
- 95 emergency room nurses received training on responding to abuse and crimes committed against persons with disabilities.
- 440 recruits received academy training for new recruits on “Reporting Crimes Against Persons with Disabilities.”

- 440 veteran officers received training from the State Police Detective Unit on the effective reporting, investigation, and prosecution of crimes committed against persons with disabilities.

Purpose Area # 20: Alternatives to Detention

Alternatives to prevent detention, jail and prison for persons who pose no danger to the community.

Parole Response to Violations/Graduated Sanctions

Program Description:

Funding supports a vendor responsible for reviewing and updating the Parole Board's policies and procedures relating to its response to parole violations committed by county and state parole violators. A training module will then be developed utilizing the policies and procedures and training implemented for all staff involved in the violations process. The review entails a detailed examination of the current process of responding to parole violations from parole officer through the hearings examiners and to the Parole Board members. The process includes examining the following areas:

- The mission and vision of the agency.
- Policies and procedures, regulations, statutes and training modules.
- NIC's recommendations and handbook and ACA standards.
- Visiting the 8 statewide regional parole offices to assess current practices and analyzing existing data on responses to violations.
- Meeting with a cross-section of officers from each regional office, parole board members, and hearings examiners.
- Discussing and determining a range of appropriate sanctions for each type of violation based on severity, risk, and other factors.
- Creating a set of policies and procedures that provide for a set of guidelines for officers to use in responding to violations within the context of their professional judgment and discretion.
- Training officers in the use of the new protocol.
- Evaluating the new system by comparing responses to similar violations in each regional office for 3-6 months.

Performance Measures/Accomplishments:

- Sub-grantee did not satisfactorily complete all of the original goals and objectives of the project. In part, a combination of the subgrantee's initial underestimation of both the time and budget resources required resulted in a significant lack of progress. Additionally, the subgrantee demonstrated a lack of focused efforts and seemed to get sidetracked from the purposes of the project. EOPS staff discussed the lack of progress with the subgrantee and also met on several occasions to get the project on track. Ultimately, it was mutually agreed that the project could not be finished within the allotted project period and with the level of

funding. The sub-grantee was required to submit a new application for continuation funds that reflected more attainable outcomes.

- Completed a formal review of current policies and procedures, regulations, practices, and statutes.
- Drafted policies and procedures for responding to parole violations including graduated sanctions.
- Developed a schematic of the Parole Violation Process.
- Completed a draft Policies and Procedures Manual.
- Fully defined and documented a list of violations.

Purpose Area #24: Gangs

Law enforcement and prevention programs that relate to gangs or to youth who are involved in or are at risk of involvement in gangs.

Comprehensive Gang Initiative

Program Description:

The Comprehensive Gang Initiative is a collaborative effort amongst community-based and government agencies who have come together to develop, implement, evaluate, and support a comprehensive community-wide strategy for creating and maintaining safety from street gang violence in the city of Springfield. Northern Educational Services (NES), a private non-profit agency, works with SOURCE, Massachusetts Career Development Institute (MCDI), city of Springfield, Springfield Police Department, and Hampden County District Attorney's Office to implement five core strategies through an integrated and team-oriented, problem-solving approach:

- Community Mobilization- NES provides a one-stop centralized resource center for adolescents and young adults to become aware of and enroll in all Springfield's youth serving organizations that have the capacity to serve them. NES also performs outreach services to engage the community in this effort and promote their involvement and input.
- Provision of Opportunities- NES facilitates the provision of academic, economic, and social opportunities that focus on education training and academic support through the Rites Of Passage program and career development through MCDI. These programs encourage youths to desist from violence, become productive members of society, and promote family cohesiveness and support. The Rites Of Passage program assists youths in making meaningful transitions from adolescence into adulthood through academic and life skills monitoring.
- Social Intervention- Services are provided by street outreach workers to engage gang-involved youths. NES provides street level outreach services targeting youths involved in block wars and in need of intervention and community-based services. Street workers go into neighborhoods and confidentially talk with youths about the issues fueling the violence. NES implements community peace summits that call together members of warring neighborhoods for discussion and truces.

- Suppression- NES works with law enforcement and prosecutorial agencies to coordinate and share information and services with the goal of implementing strategies to aid justice agencies in violence suppression and successful enforcement and prosecution.
- Organizational Change and Development of Involved Agencies- NES works with project collaborators to develop and implement policies and procedures that result in the most effective use of available and potential resources within and across agencies.

Performance Measures/Accomplishments:

- A steering committee was developed and meets monthly. This committee oversees the incorporation of the five elements critical to successful implementation of the program.
- The Target Area was selected by using predetermined risk factors, leading the program to focus on the Mason Square neighborhood.
- Rites of Passage groups were recruited.
- Bi-weekly sessions with Woods & Wynn Image Makers are held. These sessions include mentoring, role play exercises, social skills development, and employment preparation.
- Monthly information sessions are being held to give information on violence resistance and gang activity and to foster communication between the community and law enforcement.
- NES held a Forum on Youth Violence in conjunction with the Springfield Police Department. This forum provided opportunity for the community to communicate with the police.
- Meetings with the youth and neighborhoods are held on the second Tuesday of each month.

Lawrence TenPoint Coalition

Program Description:

To address critically high levels of juvenile crime and gang violence, the city of Lawrence began to develop the CitySafe Initiative. The Initiative involves all city safety departments (police, fire, code inspectors, ambulance personnel, and health department), school department, judicial systems, neighborhood leaders, youth-serving organizations, community-based organizations, faith-based organizations, businesses, and many others, in creating the best roadmap for a safer Lawrence. As project consultants, the National TenPoint Leadership Foundation (NTLF), leads and develops the faith-based component of CitySafe and serve as the Family Support System. Following the Boston TenPoint Coalition model's success with the black community, NTLF aids in providing services to the Latino community, through clergy-law enforcement partnerships.

Performance Measures/Accomplishments:

- 2 meetings with local churches in order to gain support for the program were held.
- A two-day conference introducing the basic concepts of collaboration was held, with 27 individuals representing 11 organizations attending.
- Political issues concerned with identifying with a faith-based coalition halted progress on hiring an internal coordinator, so an RFP was posted for a consultant to take over the city's role in the program. The NTLF was not selected to provide services. The city of Lawrence did not solicit prior approval from EOPS when changing the scope of this program and program services have halted.

Safe Neighborhoods Initiative (SNI) to Reduce Gang and Gun Violence**Program Description:**

Modeled after the Kansas City Gun Experiment program, SNI involves focusing extra patrol attention on gun crime hot spot locations in New Bedford to identify illegal weapons owners and to serve high-risk youth. Using crime mapping software, the New Bedford Police Department maps violent and gun crimes and identifies a target location. Funds support extra patrols from 7:00 p.m. to 1:00 a.m. for 25 officers in an attempt to reduce gang and gun violence in the targeted areas.

Performance Measures/Accomplishments:

- Vehicle and foot patrols (410 overtime hours) resulted in: 104 vehicles and 36 pedestrians stopped, 200 field interviews conducted, 45 citations issued, 49 vehicle and person searches, 34 arrests, 3 vehicles towed, 2 summonses issued and 6 guns seized.
- 17 shootings occurred during the reporting period, compared to 31 during the same period the year before, a decrease of 45%.
- 1 stop and subsequent field interview led to information in regard to an ongoing shooting investigation in the first quarter. In the second quarter, activities resulted in the generation of an informant, which led to the seizure of 55 grams of crack cocaine. While on patrol, a shooting occurred, which led to the arrest of a major impact player and the seizure of 2 firearms and 45 grams of cocaine. Also while on patrol, a drug deal was witnessed, which led to the seizure of ½ pound of marijuana and a bulletproof vest.

Safe Neighborhood Initiative: Dorchester Youth and Family Project**Program Description:**

The Dorchester Youth and Family Project (DYFP) is a collaborative effort amongst community agencies, law enforcement, and the Attorney General's Office (AGO) to enhance public safety in the target area by providing culturally competent support services and activities for at-risk youth and their families. While serving different

populations, all partner agencies provide counseling, referrals, educational and recreational activities, and other support services.

The project seeks to reduce and prevent youth crime and gang involvement by addressing a variety of underlying factors. The effort utilizes a team of youth workers from different agencies in the target area to link culturally and ethnically diverse, at-risk, and underserved youth (ages 5-22) and their families to services in and outside the neighborhood. The project also includes a component to address truancy problems that focuses primarily on middle and high school students.

The program also facilitates access to clinical services, creates opportunities for youth to participate in anti-gang programming, one-on-one counseling to youth at-risk for gang involvement, plus home visits and family advocacy to youth and their families. Funding is also sub-awarded to community partner agencies to fund additional youth-targeted programming in the target area.

Performance Measures/Accomplishments:

6 DYFP partner agencies provided supervised activities for youth and families throughout the project period and their accomplishments are listed below.

Boston Police Department, District C-11: A Vietnamese Community Liaison provided some of the following safety advocacy and family and youth services:

- Met regularly with community agencies/groups, including the Vietnamese Parents Advisory Council, the Vietnamese Community Center Committee, the Asian Youth Task Force, the Vietnamese Domestic Violence Advisory Committee, the Fields Corner CDC, Vietnamese Civic Association (helped families enroll in summer programming opportunities and held a parenting workshop for 20 parents at the Association's monthly meeting) and VietAid (organized an intergenerational ping-pong club for parents and teens at the Vietnamese Community Center).
- Assisted in several community events including: City of Boston Office of New Bostonians community luncheon; Community Citizenship Breakfast at Dorchester House; Community-based roundtable at Grover Cleveland Middle School; and the annual Moon Festival. The liaison also appeared on local cable and radio stations to provide information about violence and teens.
- During the first quarter the liaison focused on serving as an intermediary between the Boston Police and the District Attorney's Office on behalf of the family of a young murder victim. She also helped establish a memorial fund and organized a candlelight vigil in the community. The efforts helped dispel community misconceptions about the case and reduced the threat of gang retaliation.
- Provided a workshop on domestic violence and sexual harassment to 35 participants.
- Coordinator received family planning training.
- Provided school, safety, and personal issues assistance to 62 youths.
- Assisted 50 Domestic Violence victims.
- Held workshops related to domestic violence and sexual harassment.

Bowdoin Street Health Center:

- Provided case management and truancy intervention to 37 youth residing in the target area.
- The case manager was actively engaged with community groups including the Norton St./Bowdoin Park Neighborhood Group, Five Street Neighborhood Group, Friends of Ronan Park, Geneva Ave Working Group, Ella Barker house, Home Avenue and Longfellow Neighborhood Group, and the Ridgewood Neighborhood Group.
- She also worked with the staff of the Boston Police, the Log School, City Links and Main Streets to develop a multi-agency Bowdoin/Geneva Youth Mentoring Program for Teens and residents in the neighborhood.
- Worked with a former gang leader who helped negotiate a truce among 6 gangs. The former leader has also enrolled in college.

Catholic Charities Teen Center at St. Peters (CCTCSP): Began operations in 2002 and operates two distinct after school programs including the day and evening summer program and evening school year program. Cape Verdean teens are the primary participants of the programs.

- 14 candidates received a Councilor-In-Training (CIT) three-day training course.
- In addition to counseling, participants were involved with several outside activities including theater trips, camping, tutoring assistance, and a holiday party.
- A teen center youth council was created and 13 officers were elected.
- Over 500 youths participated during the project period.

Child Witness to Violence Project (CWVP): CWVP provides clinical mental health services to children who are witnesses to violence or are victims of violence. Some accomplishments include:

- The Director presented a workshop titled “Children and Violence: The Role of Law Enforcement in Identifying and Supporting Children” at the International Association of Women Police Conference in Boston. Other staff made presentations at the same conference covering topics including child abuse, domestic violence, and animal abuse.
- Developed training materials for law enforcement agencies that respond to Domestic Violence crimes.
- Provided an all-day training about children and violence at the Boston Police Academy for the new recruits.

Dorchester Youth Collaborative (DYC): Operates 2 Asian Girls’ Clubs at the Gavin and McCormack Middle Schools for girls aged 12-15 years who have gang-involved family members. Those with school attendance conduct or academic performance issues are referred to DYC. During the school year, girls participate in recreational activities and employment assistance at the DYC Center from 2:00 to 8:00 p.m. Some accomplishments include:

- 15 girls (ages 12-15) attended the program at Gavin and 20 attended the program at McCormack. 27 identify themselves as Vietnamese; 2 as Khmer; 3 as Chinese/Vietnamese; 2 as Chinese; and 1 as Vietnamese/Khmer.
- The NYC staff provided summer job placement and employment counseling. Summer job sites included the NYC Teen Center, WLOG girl's radio station, and Boston Public Schools East Zone Office.
- NYC staff provided several educational/cultural/recreational field trips to a radio station, the beach, the Boston Museum of Science, and many others.
- All participants provided NYC staff with email addresses and received counseling via the Internet.

The Greater Four Corners Action Coalition (GFCAC): Aims to encourage a safer environment by eradicating turf issues among youth in the four corners section of the target area. GFCAC provides more than 250 youth with positive programs, workshops, activities, and field trips via the Greater Four Corners Youth Collaborative. The collaborative consists of five agencies.

Notable events include-

- Collaborated with the Codman Square Neighborhood Development Corporation to present the community with a National Night Out event. 25 youth helped plan, promote and produce the event. Over 250 residents attended.
- Provided daily tutoring service.
- The Teen Youth Center Council conducted a fund raiser and raised \$1,000 for a recreational trip.

Students Making A Responsible Transition (SMART) Program

Program Description:

The Norfolk County Sheriff's SMART program includes three different components. The first is a Summer Youth Leadership Academy offered to middle school students during July and August. The Academy consists of Project Adventure games, initiatives, and low and high challenge course elements.

The second program is an Enrichment Program, designed for youth who have demonstrated poor decision-making, high rates of absenteeism, and warning signs of gang relations and substance abuse. The program sessions consist mainly of behavior redirections where students work on appropriate actions.

The third program is an After School Program that serves students who are referred because they have no other activities to attend after school or would be home alone. The daily schedule usually consists of snack, adventure activity, debriefing/connecting to everyday issues, and homework.

Performance Measures/Accomplishments:

- 72 students participated in the After School Program; 2 teachers and 1 Sheriff's Department staff participated.
- Approximately 600 students, representing 28 towns, participated in the Summer Academy; 4 full-time Sheriff's Department staff and 10 interns participated and also received 1-week training in *Orientation to Adventure*.
- 11 students completed the Enrichment Program; 2 full-time Sheriff's Office Youth Department staff, 1 teacher, and 2 teacher's aide participated.

Teen LEEP (Leadership, Employment, and Enrichment Program) Books**Program Description:**

Teen LEEP empowers youth in foster care by providing them with an entrepreneurial job helping to manage an online and storefront bookselling business. In addition to spending time in a productive work environment and earning much needed money, the youth have a supportive opportunity to develop the skills and behaviors critical for success in the world of work, including technology, business, and customer service skills. The delivery of services has been well-aligned thus far with the design specifications of the program and is heading toward increased sustainability with the increase in sales. The business has expanded from the first year of funding from an online-only bookselling business to the opening of their store, *More than Words*, in Waltham. Using this space and collaborating with Artists for Humanity, the youth will host community events and house a gallery of the artwork of local youth artists.

Performance Measures/Accomplishments:

- Since its launch in August 2004, 15 youth have worked for Teen LEEP, with 5 of those youth still employed there (2 are now managers).
- From August to December 2004, 9 youth worked an average of 7.77 hours per week, or 84.88% of their scheduled hours. From January to March 2005, 10 youth worked an average of 11.85 hours per week, or 87.1% of their scheduled hours. From April to June 2005, 6 youth worked an average of 12.5 hours per week, or 93% of their scheduled hours. They worked an average of 4.8 months at the Teen LEEP program (range 1 month to 13 months), with 3 terminated from the program, 2 incarcerated, 4 transitioned to another job, 1 transitioned to college, 1 moved, and 1 no data; 3 of the original youth are currently employed with the Teen LEEP program.
- In the 1st quarter, there were 2,800 books in stock, with 523 of those sold, resulting in total sales of \$5,320.66. In the 2nd quarter, there were 5,600 books in stock, with 877 of those sold, resulting in total sales of \$7,758.97. In the 3rd quarter, there were 7,400 books in stock, with 850 of those sold, resulting in total sales of \$5,227.37.
- Qualitative data is collected on the youths' skill development (technology, leadership, and business skills) and pro-social employment behavior (self-evaluation and group feedback).

Purpose Area #26: Anti-terrorism Training and Equipment

Develop and implement antiterrorism training programs and to procure equipment for use by local law enforcement authorities.

Statewide Anti-Terrorism Unified Response Network (SATURN) Initiative

Program Description:

The North Eastern Massachusetts Law Enforcement Council (NEMLEC) is a consortium of forty-two (42) municipal law enforcement agencies within Essex and Middlesex Counties, the Essex County Sheriff's Department, and the Middlesex County Sheriff's Department. NEMLEC operates under a mutual aid agreement that commits the resources of the member law enforcement agencies to assist other member agencies in an effort to increase and improve the capability to provide protection of life and property in the region. NEMLEC members also have the opportunity to join in shared equipment usage, collective purchasing, regional special forces units, and a host of training initiatives.

Through the SATURN initiative, NEMLEC's objectives are to:

- Purchase software to supply handheld communication equipment to NEMLEC and MetroLEC member agencies.
- Complete evaluation, technical assessment, and upgrade operating systems and infrastructure to insure a stable platform for the operation of handheld communications equipment.
- Develop and implement a comprehensive training program for users of handheld communication units.
- Complete roll-out of handheld units in an organized, prescribed manner.
- Complete camera/hardware project for mobile command vehicle.
- Establish warranty and support guidelines for handheld project.

Performance Measures/Accomplishments:

- 77 additional handheld units were deployed (including training) for a total of 89 units now in use by both NEMLEC and MetroLEC officers in the eastern and metro-regions of the state. The handhelds are capable of delivering nationwide terrorists alerts directly and immediately to the user.
- Equipment purchased for the Incident Command Vehicle has been fully installed. A ruggedized laptop computer, loaded with the same software that provides the handheld unit users with field access to state and federal criminal justice databases, was purchased and installed in the vehicle. Camera equipment was also purchased and installed. NEMLEC used the vehicle to provide support to the city of Boston during events like the World Series, Super Bowl, and the Democratic National Convention.

Purpose Area #27: Forensic Science Services

Improving the quality, timeliness, and credibility of forensic science services for criminal justice purposes.

Computer Forensic Unit - High-tech Evidence Analysis Team (HEAT)

Program Description:

The Plymouth County Sheriff's Department, Bureau of Criminal Investigation (PC-BCI) added a computer forensic division to the pre-existing regional digital imaging unit, in order to combat white collar, identity theft, and Internet and computer crimes where much of the evidence exists only on the hard drive and removable media of a computer. PC-BCI now acts as a regional computer forensics laboratory capable of analyzing evidence at no charge to police departments within Plymouth County. Standardized training, forensic protocols, and standard operating procedures positively impact the confidence of investigators, prosecutors, and judges, ultimately resulting in more successful convictions of crimes involving computers.

Performance Measures/Accomplishments:

- The Computer Forensic Unit processed 13 cases: 5 fraud, 2 rape, 2 narcotics, 2 identity theft, 1 child pornography, 1 counterfeit, 1 prostitution ring, and 1 larceny. Evidence has been found that corroborates the testimony of at least 2 victims.
- The Unit was renamed High-tech Evidence Analysis Team (HEAT) to better reflect its various functions. BCI began work on a novel idea to locate and aid the public in securing their open wireless networks in November 2004, and went on several surveillance drives to locate these unsecured networks, uncovering more than 100 in towns within a 5 mile radius of the Sheriff's Department headquarters.
- A HEAT member joined local detectives in writing and serving 3 search warrants, resulting in the seizure of all 3 computer systems. Cell phones from bank robberies and breaking and entering have been forensically analyzed. The approximate processing time per computer is one month, but the goal is one week or less.
- All members of the unit and other state, county, and local law enforcement officers completed Basic Data Recovery Analysis, Advanced Data Recovery Analysis hosted by the National White Collar Crime Center (NW3C), and received a letter of certification for successful completion. The total of 536 training hours completed well-exceeded the goal of 240 hours.
- 2 HEAT members attended an 80-hour course and became Certified Electronic Evidence Collection Specialists (CEECS), and were issued 2 licenses for VMWare Virtualization after a 4-hour seminar on industrial software.
- HEAT members gave a lecture on computer forensic investigation to the Boston Police Department crime scene unit, and expanded their services outside Plymouth County.
- HEAT was chosen by Salient Stills (a video imaging company) to beta test all new updates and software changes.

Crime Detection and Apprehension Technology Initiative

Program Description:

Holliston Police Department procured live scan finger and palm printing and electronic submission technology through this program. This technology decreases the error rate, as well as increases the ability of the department to positively identify offenders faster. Another aspect of the program focuses on improving the ability to collect scientific evidence and lessen the department's dependence on eyewitness identification for those offenders who use a false identity or where prints are the only physical evidence. The electronic information is also submitted to the State Police database instead of stored only at the local police department. In addition, using Reflective Ultraviolet Imaging Technology (RUVIS), prints not visible to the naked eye are captured in digital media, increasing the successful prosecution rate.

Performance Measures/Accomplishments:

- 5 members of the Holliston Police Department, as well as a representative from the Hopkinton Police Department completed the 8-hour training on the RUVIS equipment.
- All officers were trained on submitting electronic evidence to the Massachusetts State Police Identification Unit.
- 1 offender who gave a false identity at arrest was properly identified; he was charged with his 3rd OUI offense and the individual whose name he gave was cleared of the crime.

ID Unit Accreditation Project

Program Description:

Boston Police Department is responsible for a significant amount of forensic analysis given that a large percentage of the state's criminal incidents fall under its jurisdiction. Critical to the maintenance of a safe community and successful apprehension and prosecution of offenders, is its ability to respond to a crime scene, and analyze and process evidence with the highest standards, quality assurances, and expertise. The ID Unit suffered from a lack of staff training and qualifications, inefficient use of technology, lack of operational policies and procedures, absence of quality assurance and quality control, and severe case backlogs, as well as allegations of case infractions that resulted in staff suspensions. After an initial audit and assessment of training, Byrne funding supports the next three phases on the road to accreditation: policies and procedures and ongoing corrective actions; pre-accreditation audit, final corrective action, and backlog reduction; and crime scene response specialization.

Performance Measures/Accomplishments:

Reflects the period of 10/1/04-12/31/04 only, due to a failure to submit progress reports for quarters 2 and 3. Due to concerns raised by assessments in the overall plan of action, all comparison print examination work in the Latent Print Unit (LPU) was suspended, resulting in an even larger latent print backlog. This has also affected the

Ballistics Unit, which depends on LPU for analysis of latent prints on firearms. Because of this, the need for assistance in backlog relief provided by the contracted firm has become immediate and beyond the scope originally anticipated. The backlog must be addressed before other Byrne-funded activities can be realized.

Massachusetts Byrne-funded Program Highlights

The Byrne-funded programs in Massachusetts continue to provide innovative solutions to violent crime problems, especially as they relate to drugs and gangs. The Multijurisdictional Counter Crime Task Force (Task Force) Program supports multi-jurisdictional, multi-disciplinary crime fighting techniques to combat drug and gang-related crime and improve the quality of life for citizens. The major accomplishments of the Task Force Program are highlighted below.

Multijurisdictional Counter Crime Task Forces

Program Description:

The Multijurisdictional Counter Crime Task Force (Task Force) Program in Massachusetts promotes law enforcement and prosecutorial participation in coordinated multijurisdictional investigations involving local, state, and federal law enforcement agencies. Task forces target criminal activities focused primarily on drug- and gang-related crime and are deployed on a regional basis, as well as on a correlated-need basis. Coordination of investigative and enforcement efforts has proven essential to the control of drugs, gangs, illegal firearms, and other violent criminal activity.

Federal Byrne funding is used to support multijurisdictional task forces across the Commonwealth. Participating agencies coordinate efforts, share resources, and exchange information to disrupt cross-jurisdictional crimes such as the flow of illicit drugs and the activities of transient gangs. Currently, representatives from local Massachusetts police departments, Massachusetts State Police, Sheriffs, District Attorneys Offices, housing police, the FBI, DEA, ICE, and other law enforcement agencies participate in multijurisdictional task forces.

The goal of this program is to enhance the ability of law enforcement to identify, arrest, and prosecute persons engaged in drug-related and/or gang-related crime in a collaborative, cost-effective, and safe manner. In addition, this collaborative regional enforcement capability supports the implementation of the Community Policing philosophy at the local level. The Executive Office of Public Safety (EOPS) challenges Task Force members to conduct an empirical assessment of the scope and nature of violent and drug-related crime in their target areas and utilize this data to develop a comprehensive strategy tailored to address the particular needs of the region.

Performance Measures/Accomplishments:

- 29 multijurisdictional task forces have been funded through the Byrne program. They range in size and focus from part-time rural drug task forces to full-time urban gang task forces.
- The number of agencies participating in task forces for this period totals 185.
- Data collected and analyzed from the 4 anti-gang task forces:

- § 573 Gang-related investigations conducted
- § 1,030 Gang-related warrants executed
 - § 147 Probation/Parole warrants
 - § 293 Straight/Arrest warrants
 - § 1 Capias warrant
 - § 687 Fugitive/Default warrants
- § 684 Known Gang Members arrested
- § 682 Field Investigation Operations conducted
- § 152 Weapons seized
- Data collected and analyzed from the 25 drug task forces:
 - § 5,409 Total charges
 - § 4,854 State drug charges
 - § 372 Federal drug charges
 - § 1,028 Confidential Informants used for intelligence or performance of controlled buys
 - § 2,576 Total drug transactions
 - § 1,115 Purchases made by Undercover Officers
 - § 950 Purchases made by Confidential Informants
 - § 71 Drug sales/ashes resulting in reverse stings
 - § 440 Other
 - § 703 search warrants and electronic search warrants executed
 - § 1,643 total arrest warrants
 - § 879 total weapons seized
 - § 284 firearms
 - § 268 knives
 - § 327 others (mainly ammunition)
 - § \$2,120,622.00 seized in U.S. Currency
 - § \$408,327.00 Currency forfeited
 - § 8,349 grams of Heroin seized
 - § 183,501 grams of Cocaine seized
 - § 2,734 grams of Crack seized
 - § 21,014 dosage units of OxyContin seized
 - § 13,081 ounces of Marijuana seized
 - § 1,649 grams, 5 ounces, and 2 Dosage units of Methamphetamine seized